

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
141-38 (COR)	Sabina Flores Perez Chris Barnett Therese M. Terlaje Tina Rose Muña Barnes William A. Parkinson	AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.	5/12/25 10:06 a.m.	5/22/25	Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs.	Request: 5/22/25 5/29/25	7/11/25 2:00 p.m.	3/10/26 As Amended.	



February 28, 2026

The Honorable Frank F. Blas Jr.
Speaker, *I Mina 'trentai Ocho na Liheslaturan Guåhan*
163 W. Chalan Santo Papa
Hågatña, Guam 96910

Via Honorable Vice Speaker V. Anthony Ada 
Chairman, Committee on Rules

RE: Committee Report on Bill No. 141-38 (COR) As Amended by the Committee on the Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs

Buenas yan Håfa Adai Speaker,

Transmitted herewith is the Committee Report on Bill No. 141-38 (COR) - *As Amended* - An Act To Add A New § 51104(h) To Article 1, Chapter 51, Division 2, Title10, Guam Code Annotated, To Repeal § 23104(d)(5), And Add A New §23104.1 To All Of Chapter 23, Division 4, Title 22 Of The Guam Administrative Rules And Regulations Relative To Expanding Limited Exemptions From Permitting Requirements For Small-Scale, On-Site Composting Activities.

Committee votes are as follows:

<u>1</u>	TO DO PASS
<u> </u>	TO NOT PASS
<u>6</u>	TO REPORT OUT ONLY
<u> </u>	TO ABSTAIN
<u> </u>	TO PLACE IN INACTIVE FILE



COMMITTEE ON RULES

RECEIVED:

March 3, 2026 6:05 p.m.
Marie Crisostomo

Senseremente,


Senator Jesse A. Lujan

Chairperson, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs



COMMITTEE REPORT

Bill No. 141-38 (COR)

INTRODUCED BY

Sabina Flores Perez

“An Act To Add A New § 51104(h) To Article 1, Chapter 51, Division 2, Title10, Guam Code Annotated, To Repeal § 23104(d)(5), And Add A New §23104.1 To All Of Chapter 23, Division 4, Title 22 Of The Guam Administrative Rules And Regulations Relative To Expanding Limited Exemptions From Permitting Requirements For Small-Scale,On-Site Composting Activities.”



February 28, 2026

MEMORANDUM

To: **All Members**
Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

From: **Senator Jesse A. Lujan**
Chairperson, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

Subject: **Committee Report on Bill No. 141-38 (COR) As Amended by the Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs**

Transmitted herewith for your consideration is the Committee Report on **Bill No. 141-38 (COR) - As Amended** - Sabina Flores Perez – An Act To Add A New § 51104(h) To Article 1, Chapter 51, Division 2, Title 10, Guam Code Annotated, To Repeal § 23104(d)(5), And Add A New § 23104.1 To All Of Chapter 23, Division 4, Title 22 Of The Guam Administrative Rules And Regulations Relative To Expanding Limited Exemptions From Permitting Requirements For Small-Scale, On-Site Composting Activities.”

This report includes the following:

- Copy of COR Referral of Bill No. 141-38 (COR)
- Notices of Public Hearing
- Copy of the Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Copies of Submitted Written Testimony
- Committee Vote Sheet
- Committee Report Digest
- Copy of Bill No. 141-38 (COR), As Introduced
- Copy of Bill No. 141-38 (COR), As Amended by the Committee
- Copy of Bill No. 141-38 (COR), Markup
- Fiscal Note

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Respectfully,


Senator Jesse A. Lujan

Chairperson, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

May 22, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 141-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to 6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 141-38 (COR)** –Sabina Flores Perez, Chris Barnett, Therese M. Terlaje, Tina Rose Muña Barnes, William A. Parkinson. – “AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.”

Please ensure that the subject bill is referred to the Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs chaired by Senator Jesse A. Lujan. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.





June 3, 2025

MEMORANDUM

TO: Senator V. Anthony Ada
Chairman, Committee on Rules

FROM: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities, and Federal
and Foreign Affairs

SUBJECT: Request for Re-referral of Bill No. 141-38 (COR)

Håfa Adai Chairman Ada,

Please be advised that **Bill No. 141-38 (COR)**, entitled: “**AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.**” was referred to the Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs on May 22, 2025.

After a thorough review of the bill, it is my professional opinion that the subject matter more appropriately aligns with the mission and oversight responsibilities of the Department of Agriculture. Therefore, I respectfully request that Bill No. 141-38 (COR) be re-referred to the Committee on Land, Environment, Housing, Agriculture, Parks, and Infrastructure for further consideration.

Thank you for your attention to this matter and for your continued leadership in facilitating the legislative process.

Senseramente,

Senator Jesse A. Lujan

Re-Referral of Bill No. 141-38 (COR)

committeeonrules@guamlegislature.gov <committeeonrules@guamlegislature.gov>

Fri, Jun 20, 2025 at
10:18 AMTo: Senator Jesse Lujan <senator.lujan@guamlegislature.gov>, "Vice Speaker V. Anthony Ada"
<vicespeakertonyada@guamlegislature.gov>, Sabina Perez <senator.perez@guamlegislature.gov>*Håfa Adai!*

Just as the mandatory separation of recyclables serves as a key strategy in diverting municipal solid waste from landfills, in which composting similarly functions as a vital method for reducing the volume of green waste entering the waste stream.

Given that the Guam Solid Waste Authority (GSWA) is the primary agency responsible for implementing and managing integrated solid waste strategies, legislative oversight of composting-related measures appropriately falls within the jurisdiction of the committee with oversight on GSWA matters.

Therefore, assigning composting subject matter legislation to the legislative committee with oversight over the GSWA ensures that policies related to composting are reviewed by the most knowledgeable and relevant body, facilitating effective planning, execution, and regulatory alignment within the broader framework of solid waste management.

*si Yu'os ma'åse',*

Kamarin J.A. Nelson

Committee on Rules Director

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

[259 Martyr St., Hagatna, Guam 96910](#)

senator.lujan@guamlegislature.gov

(671) 969-6525

--

Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

[259 Martyr St., Hagatna, Guam 96910](#)

senator.lujan@guamlegislature.gov

(671) 969-6525



image001.png
78K



FIRST NOTICE of Public Hearings on Friday, July 11, 2025

2 messages

Senator Jesse Lujan <senator.lujan@guamlegislature.gov>
To: phnotice@guamlegislature.gov

Thu, Jul 3, 2025 at 9:17 AM

FOR IMMEDIATE RELEASE

July 3, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities,
and Federal & Foreign Affairs

RE: FIRST NOTICE of Public Hearings on Friday, July 11, 2025

The Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs will conduct a public hearing on **Friday, July 11, 2025** beginning at **2:00 PM** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

2:00 PM

- **38GL-25-0579**. - Appointment of **Corazon R. Montellano**, Member, Guam Solid Waste Authority Board of Directors
- **38GL-25-0580** - Appointment of **Minakshi V. Hemlani** – Member, Board of Directors, Guam Solid Waste Authority Board of Directors
- **Bill No. 141-38 (COR)** - Sabina Flores Perez / Chris Barnett / Therese M. Terlaje / Tina Rose Muña Barnes / William A. Parkinson - **AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.**

If you would like to participate in any of the Public Hearings listed above or submit written testimony, please contact the Office of Senator Jesse A. Lujan for further assistance via email at senator.lujan@guamlegislature.gov or by phone at (671) 969-6525.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Jesse A. Lujan at the contact information provided above.

The Public Hearings will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through *I Liheslaturan Guåhan*'s YouTube Channel (@guamlegislaturemedia).

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Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

259 Martyr St., Hagatna, Guam 96910

senator.lujan@guamlegislature.gov

(671) 969-6525

 **JAL-FN 07.11.2025.pdf**
384K

Ed Pocaigue <sgtarms@guamlegislature.gov>
To: Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

Thu, Jul 3, 2025 at 9:23 AM

Hafa Adai,

Posted on calendar.


[Quoted text hidden]



Edward S. Pocaigue, Jr.
Sergeant-at-Arms

I Mina'trentai Ocho Na Liheslaturan Guåhan
Guam Congress Building, 1st Floor
163 Chalan Santo Papa
Hagåtña, Guam 96910

 1-671-969-3514

 sgtarms@guamlegislature.gov

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FOR IMMEDIATE RELEASE

July 3, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities,
and Federal & Foreign Affairs

RE: FIRST NOTICE of Public Hearings on Friday, July 11, 2025

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2:00 PM

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- [38GL-25-0580](#) - Appointment of **Minakshi V. Hemlani** – Member, Board of Directors, Guam Solid Waste Authority Board of Directors
- [Bill No. 141-38 \(COR\)](#) - Sabina Flores Perez / Chris Barnett / Therese M. Terlaje / Tina Rose Muña Barnes / William A. Parkinson - **AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.**

If you would like to participate in any of the Public Hearings listed above or submit written testimony, please contact the Office of Senator Jesse A. Lujan for further assistance via email at senator.lujan@guamlegislature.gov or by phone at (671) 969-6525.

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FIRST NOTICE of Public Hearings on Friday, July 11, 2025


 PRINT

**FIRST NOTICE of Public Hearings on Friday,
July 11, 2025**

PUBLIC HEARING



 **Posted on:** 07/03/2025 09:19 AM

 **Posted by:** Cecile Suda, Deputy Chief of Staff

 **Public Hearing Date:** 07/11/2025 02:00 PM

 **Department(s):**

GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**

OFFICE OF SENATOR JESSE A. LUJAN (/notices?division_id=270)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE

July 3, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs,
Utilities,
and Federal & Foreign Affairs

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2:00 PM

- **38GL-25-0579.**
(https://guamlegislature.gov/38th_Guam_Legislature/Mess_Co_mms_38th/Doc.%20No.%2038GL-25-0579.pdf) - Appointment of **Corazon R. Montellano**, Member, Guam Solid Waste Authority Board of Directors
- **38GL-25-0580**
(https://guamlegislature.gov/38th_Guam_Legislature/Mess_Co_mms_38th/Doc.%20No.%2038GL-25-0580.pdf) - Appointment of **Minakshi V. Hemlani** – Member, Board of Directors, Guam Solid Waste Authority Board of Directors
- **Bill No. 141-38 (COR)**
([http://guamlegislature.gov/38th_Guam_Legislature/Bill_History_38th/STATUS%20Bill%20No.%20141-38%20\(COR\).pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bill_History_38th/STATUS%20Bill%20No.%20141-38%20(COR).pdf)) - Sabina Flores Perez / Chris Barnett / Therese M. Terlaje / Tina Rose Muña Barnes / William A. Parkinson - **AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.**

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~~at senator.lujan@guamlegislature.gov~~

(<mailto:senator.lujan@guamlegislature.gov>) or by phone at (671) 969-6525.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Jesse A. Lujan at the contact information provided above.

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Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

SECOND NOTICE of Public Hearings on Friday, July 11, 2025

Senator Jesse Lujan <senator.lujan@guamlegislature.gov>
To: phnotice@guamlegislature.gov

Wed, Jul 9, 2025 at 10:00 AM

FOR IMMEDIATE RELEASE

July 9, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities,
and Federal & Foreign Affairs

RE: SECOND NOTICE of Public Hearings on Friday, July 11, 2025

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2:00 PM

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- **38GL-25-0580** - Appointment of **Minakshi V. Hemlani** – Member, Board of Directors, Guam Solid Waste Authority Board of Directors
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Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

259 Martyr St., Hagatna, Guam 96910

senator.lujan@guamlegislature.gov

(671) 969-6525



FOR IMMEDIATE RELEASE

July 9, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media

From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs, Utilities,
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SECOND NOTICE of Public Hearings on Friday, July 11, 2025


 PRINT

**SECOND NOTICE of Public Hearings on Friday,
July 11, 2025**

PUBLIC HEARING



 **Posted on:** 07/09/2025 11:32 AM

 **Posted by:** Cecile Suda, Deputy Chief of Staff

 **Public Hearing Date:** 07/11/2025 02:00 PM

 **Department(s):**

GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):**

OFFICE OF SENATOR JESSE A. LUJAN (/notices?division_id=270)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

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FOR IMMEDIATE RELEASE

July 9, 2025

MEMORANDUM

To: All Senators, Stakeholders, Media
From: Senator Jesse A. Lujan
Chairman, Committee on Transportation, Tourism, Customs,
Utilities,
and Federal & Foreign Affairs

**RE: SECOND NOTICE of Public Hearings on Friday, July 11,
2025**

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follows:

2:00 PM

- **38GL-25-0579.**
(https://guamlegislature.gov/38th_Guam_Legislature/Mess_Co_mms_38th/Doc.%20No.%2038GL-25-0579.pdf) - Appointment of **Corazon R. Montellano**, Member, Guam Solid Waste Authority Board of Directors
- **38GL-25-0580**
(https://guamlegislature.gov/38th_Guam_Legislature/Mess_Co_mms_38th/Doc.%20No.%2038GL-25-0580.pdf) - Appointment of **Minakshi V. Hemlani** – Member, Board of Directors, Guam Solid Waste Authority Board of Directors
- **Bill No. 141-38 (COR)**
([http://guamlegislature.gov/38th_Guam_Legislature/Bill_History_38th/STATUS%20Bill%20No.%20141-38%20\(COR\).pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bill_History_38th/STATUS%20Bill%20No.%20141-38%20(COR).pdf)) - Sabina Flores Perez / Chris Barnett / Therese M. Terlaje / Tina Rose Muña Barnes / William A. Parkinson - **AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.**

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PO BOX 368, HAGATNA, GUAM 96932

T. +1 671.637.KUAM
F. +1 671.637.9865

New Order Revised/Add-On Info. Update

Advertiser Name I Leheslatura Guahan - 38th Guam LEGISLATURE
 Address 259 MARTYR ST.
HAGATNA, GUAM 96910

Point of Contact Chairman, CO Transportation, Tourism, Customs, Utilities
and Federal & Foreign Affairs
 Address senator.lujan@guamlegislature.gov
(671) 969-6525

Order Number T.2025-3
 Order Entry Date 7/2/2025
 Customer PO # _____
 Product Code _____

RECEIVABLES ACCOUNT
 Cash Trade Other

ORDER DESCRIPTION

PRODUCTION INFORMATION
 Cart # _____ Title: _____ Length: _____

 _____ 30 _____

FOR INTERNAL PURPOSES ONLY

Media Consultant CHRISTINE MESA

Notary Required YES NO
 Billing Per Spot _____ Package Trade _____

Station	Inc Acct	Rate	Start Date	End Date	AbsTime/Prog. Event	Length	Spot Type	Cart #	M	T	W	TH	F	SA	SU	Per Wk	Total #	Total \$
TV8		\$ 160.00	7/3/2025	7/3/2025	08:30 - 08:35	30	JAL -PH-FN 070325 (071125)	105U				1					1	160
TV8		-	7/3/2025	7/3/2025	17:30 - 17:35	30	JAL -PH-FN 070325 (071125)	105U				1					1	\$ -
TV8		\$ 160.00	7/9/2025	7/9/2025	08:30 - 08:35	30	JAL -PH-FN 070925 (071125)	105V			1						1	160
TV8		-	7/9/2025	7/9/2025	17:30 - 17:35	30	JAL -PH-FN 070925 (071125)	105V			1						1	\$ -

Total Cost: \$320.00 (Payment due upon receipt of invoice)

MONTHLY TOTALS										SPECIAL INSTRUCTIONS						ORDER TOTALS	
Jan	Feb	Mar	Apr	May	June							Total Spots	4				
July	320	Aug	Sept	Oct	Nov	Dec							Total Dollars	\$ 320.00			

TV COMMERCIAL FORMAT: We ask that all commercials be formatted to originate in HD 1920x1080 and conform to a 4x3 pillar for Title Safe dimensions for graphics. These will be downconverted on our SD channels. Should a commercial spot be produced in SD, it should be formatted in 720x486 DI format resolution and will be upconverted on HD Channels (DOCOMO 608 and 611).

RESTRICTIONS: 48-hour deadline is KUAM's quality control to ensure that your advertisement airing meets the highest standards. If there is a rush, KUAM is not responsible for quality and standard concerns on behalf of the client.

PAYMENT IS DUE UPON RECEIPT OF NOTICE. In the event of cancellation of this contract prior to its scheduled expiration date and/or failure to remit payment of invoice(s) within 60 days of invoice date, all spots that have run prior to the cancellation date and/or schedules adhered to will be billed at the Rate Card. Client understands and agrees that a finance charge of 1.5% per month shall accrue on all accounts remaining unpaid one (1) month after invoice date. Client agrees to pay a USD\$25.00 service fee per returned check. If payment is not made as required, KUAM may, its option, without notice or demand payment, declare Client's credit account in default, in which case Client's entire balance(s) that are due and payable will be forwarded for collection. Client agrees to accept all consequences and to pay all costs, including attorney's fees, court fees, court costs and other expenses incurred as deemed necessary by KUAM to settle the account.

NON DISCRIMINATION CLAUSE: KUAM/Pacific Telestations, LLC does not discriminate on the basis of race or ethnicity in the placement, scheduling and completion of purchase of advertising. Any order for advertising that includes any such restriction will not be accepted.

CBSuda
ACCEPTED BY CLIENT

CHRISTINE MESA
ACCEPTED BY STATION

INVOICE: SENATOR LUJAN'S OFFICE



600 Harmon Loop Road Ste 102
Dededo, GU 96929
Tel: 671.637.5826
Mobile: [REDACTED]

To: SENATOR LUJAN'S OFFICE
Attn: Accounting Department

DATE 7/2/2025
INVOICE NO. 3

PURCHASE ORDER

Date(s)	Service Details	Amount
7/2/2025	PUBLIC HEARING: 7.11.25 JAL - PH-FN 070325 JAL - PH-SN 070925 Please make check payable to: KUAM PAYMENT IS DUE UPON RECEIPT OF INVOICE. THANK YOU.	\$ 320.00
		\$ 320.00

Please pay
amount stated
above.

Should you have any questions please contact: 671-747-5827



PUBLIC HEARING AGENDA
Friday, July 11, 2025 2:00PM
Guam Congress Building, Public Hearing Room

2:00 PM

- [38GL-25-0579](#) - Appointment of **Corazon R. Montellano**, Member, Guam Solid Waste Authority Board of Directors
- [38GL-25-0580](#) - Appointment of **Minakshi V. Hemlani** – Member, Board of Directors, Guam Solid Waste Authority Board of Directors
- [Bill No. 141-38 \(COR\)](#) - Sabina Flores Perez / Chris Barnett / Therese M. Terlaje / Tina Rose Muña Barnes / William A. Parkinson - **AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.**



I Mina'trentai Ocho na Liheslaturan Guahån

Office of Senator Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

Date:

July 11, 2025

Time: 2:00 PM

BILL NO. 141-38 (COR) - SPONSOR - SENATOR SABINA FLORES PEREZ

	Name	Agency / Address	Contact No.	Email	Type of Testimony		Support	
					Oral	Written	Yes	No
1	MICHELLE LASTIMBZA	GEFA			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		
2								
3								
4								
5								
6								
7								
8								
9								
10								



GUAM ENVIRONMENTAL PROTECTION AGENCY • AHENSIAN PRUTEKSIÓN LINA'LA' GUÁHAN
LOURDES A. LEON GUERRERO • GOVERNOR OF GUAM | JOSITUA F. TENORIO • LIEUTENANT GOVERNOR OF GUAM
MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

JUL 11 2025

Honorable Senator Lujan
Chairperson, Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs
I Mina'trentai Ocho Na Liheslaturan Guáhan
Calvo Arriola Building, Suite 101-A
259 Martyr St.
Hagåtña, Guam 96910

RE: Written Testimony in Support of Bill No. 141-38 AN ACT TO *ADD* A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO *REPEAL* § 23104(d)(5), AND *ADD* A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.

Håfa Adai, Chairman Lujan, and Honorable Members of the Committee:

The Guam Environmental Protection Agency (EPA) supports Bill 141-38, which seeks to expand permitting exemptions for small-scale, on-site composting activities. However, we recommend an amendment to remove Section 4 since the bill authorizes the Guam EPA to promulgate rules and regulations to effectuate the permitting exemption. Should the bill pass, the Guam EPA would initiate the rule-making process.

This legislation would authorize the Guam EPA to exempt small-scale composting at various sites, including apartment buildings, community gardens, schools, farms, and businesses. Reducing regulatory barriers encourages more participation in composting, aligning with the Guam Integrated Solid Waste Management Plan and the Guam Zero Waste Master Plan.

By diverting organic waste from landfills, the intent of this bill aims to cut greenhouse gas emissions and promote sustainable resource management. Small-scale composting produces natural fertilizer, reduces stormwater runoff, and lowers landfill methane emissions, which make up about 27% of landfill waste.

Current initiatives, like "Composting in Every Village," highlight the strong influence of community composting programs. This bill promotes a cleaner, greener, and more resilient future for our island by supporting these efforts and expanding opportunities for small-scale composting in various sectors.

We appreciate that the bill maintains key environmental safeguards:

- Prohibiting hazardous materials, animal by-products, and biosolids.
- Requiring composting operations to stay on-site and be small in scale, and



GUAM EPA | 17-3304 Mariner Avenue Tiyan Barrigada, Guam 96913-1617 | Tel: (671) 588.4751 | Fax: (671) 588.4531 | epa.guam.gov
ALL LIVING THINGS OF THE EARTH ARE ONE • MANUNU TODU I MANLÁLA'LA'

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- Allowing the Agency to inspect exempt facilities to ensure proper practices are followed.


The Guam EPA promotes public outreach and education, emphasizing that an engaged community is essential for inspiring lasting change.

Bill No. 141-38 marks an important step toward a cleaner, greener Guam. However, the bill purports to amend rules and regulations, which is a function of the Executive Branch. As noted by the Governor many times before in veto and lapsing statements, rulemaking and lawmaking are separate and distinct roles, as provided by the Organic Act of Guam, which charges the Executive Branch with the power to issue "regulations" not in conflict with any applicable law, including Guam's rulemaking laws. Conversely, the Legislature is charged with drafting and passing "bills."

Bill 141-38's proposed amendment to Guam's Administrative Rules and Regulations infringes on well-established principles. While it is within the Legislature's authority to pass a bill containing the provisions in Bill 141-38, once the Legislature delegates rulemaking authority to an agency, as it has with the Guam Environmental Protection Agency, it must honor such delegation and not interfere with agency rulemaking unless the agency's rulemaking power is otherwise rescinded.

The Guam EPA supports this legislation with our recommended amendment to remove Section 4. Together, we can create a sustainable future!

Dangkolu na si Yu'us ma'åse'


MICHELLE C.R. LASTIMOZA
Administrator
Guam Environmental Protection Agency



My name is Irvin Slike, I am the General Manager of the Guam Solid Waste Authority. I have held this position since October 16, 2021.

I have been constructing, operating, permitting and planning Solid Waste collection and disposal systems for 40 years. I have worked in Virginia, Maryland, Connecticut, Florida, and Winnipeg Canada.

I am here today to support Bill No. 141-38 (COR), which proposes, Exemptions from Permitting for Small-Scale Onsite Compositing Activities.

These composting activities have been traditionally been associated with “backyard composting” which traditionally been associated with individual homeowners with their own generated household waste. Recently the small-scale composting have been expanded to include community gardens which desire to compost, schools, and other small commercial facilities with appropriate land to accommodate composting activities.

GSWA has no reservations concerning this bill and fully supports passage of 141-38.

GSWA further supports a comprehensive analysis of Guam’s Waste Stream composition in accordance with ASTM sampling protocols outlined in ASTM International D5231-92 (Renewed 2016). This type of waste composition study will accurately predict the available compostable material in Guam’s waste stream.

Over estimation of compostable organic feedstock and usable compost product (Cal Recycle report 2024) have produced noticeable cost overruns and closures. My own experience with Waste Managements food waste composting facility, constructed to manage 45,000 tons per year of food waste (2012 estimate) at a cost of 3.6 million dollars in the Orlando collection area, yielded only 6,000 tons for all of Orlando in 2023.

July 22, 2025

Senator Jesse A. Lujan, Chairman

Committee on Transportation, Tourism, Customs, Utilities, and Federal & Foreign Affairs

37th Guam Legislature

Guam Congress Building

163 Chalan Santo Papa, Hagåtña, Guam 96910

senator.lujan@guamlegislature.gov

Re: Guahan Sustainable Culture Testimony regarding Bill No. 141-38 (COR)

TESTIMONY IN SUPPORT OF Bill No. 141-38 (COR)

Hafa Adai Honorable Chairman Lujan and Members of the Committee,

Si Yu'os Ma'åse for this opportunity to provide written testimony on proposed **Bill No. 141-38 (COR)**, AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.

As president of Guahan Sustainable Culture, I am writing to express our strong support for this important legislation that will significantly advance our island's sustainability goals and environmental stewardship.

The statistics cited in this bill highlight an enormous opportunity for environmental improvement. With 42% of our island's landfilled waste consisting of organic materials and only 14% of Guam's current waste disposal involving composting, we have tremendous potential to reduce our environmental footprint and landfill burden.

Small-scale composting offers multiple benefits: reducing methane emissions that contribute to climate change, creating nutrient-rich compost for local food production, protecting our groundwater from toxic leachate, and supporting community resilience by keeping resources local. The bill's approach also reduces waste management costs

for government and businesses while providing educational opportunities for sustainable practices.

We strongly support the bill's practical tiered approach with exemptions of 4 cubic yards per month for residences and businesses, 8 cubic yards for community gardens and schools, and 10 cubic yards for farms. These limits ensure meaningful environmental impact while maintaining appropriate safeguards. The bill wisely includes prohibitions on hazardous materials and requirements to prevent pest attraction, while maintaining agency oversight and enforcement authority.

The current system requiring \$100 permits for all composting activities has created unnecessary barriers for small-scale, community-based initiatives. This legislation removes those barriers while preserving environmental protections, embodying CHamoru values of respecting and caring for our land through traditional practices of working with natural cycles.

This bill supports the existing "Composting In Every Village" initiative by removing regulatory obstacles that prevent broader community participation. With 42% of our waste stream consisting of compostable materials, we cannot afford to continue sending these valuable resources to our already strained landfill.


Guahan Sustainable Culture strongly supports passage of Bill No. 141-38 (COR) and stands ready to assist in its implementation and community education efforts. We urge the committee to pass this bill so we may begin realizing these environmental and community benefits immediately.

Si Yu'os Ma'åse for your consideration of this important legislation.

Respectfully submitted,



Michelle Crisostomo
President, Guahan Sustainable Culture


michelle@gusustainable.org



COMMITTEE VOTE SHEET

Bill No. 141-38 (COR), As amended by the Committee on Transportation, Tourism, Customs, Utilities, and Federal and Foreign Affairs - “An Act To Add A New § 51104(h) To Article 1, Chapter 51, Division 2, Title10, Guam Code Annotated, To Repeal § 23104(d)(5), And Add A New §23104.1 To All Of Chapter 23, Division 4, Title 22 Of The Guam Administrative Rules And Regulations Relative To Expanding Limited Exemptions From Permitting Requirements For Small-Scale,On-Site Composting Activities.”

Committee Members	Signature	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Jesse A. Lujan <i>Chairperson</i>				X		
Senator Christopher M. Dueñas <i>1st Vice Chairperson</i>	Evote 3/2/26			X		
Senator Shelly Vargas Calvo <i>2nd Vice Chairperson</i>						
Senator Frank F. Blas, Jr. <i>Member</i>						
Senator Sabrina Salas Matanane <i>Member</i>	Evote 3/2/26			X		
Senator Vincent A.V. Borja <i>Member</i>	Evote 3/2/26			X		
Senator Eulogio Shawn Gumataotao <i>Member</i>	Evote 3/2/26			X		
Senator Tina Rose Muña Barnes <i>Member</i>						
Senator Joe S. San Agustin <i>Member</i>	Evote 3/2/26			X		
Senator William A. Parkinson <i>Member</i>	Evote 3/2/26	X				



FP1 Mariñas

REQUEST FOR EVOTE: Bill No. 141-38 (COR)

8 messages

FP1 Mariñas

Mon, Mar 2, 2026 at 5:43 PM

To: jalcommittee@guamlegislature.gov

Håfa Ådai Committee Members!

Please see attached Committee Report for Bill No. 141-38 (COR) - Sabina F. Perez - *As Amended* - An Act To Add A New § 51104(h) To Article 1, Chapter 51, Division 2, Title10, Guam Code Annotated, To Repeal § 23104(d)(5), And Add A New §23104.1 To All Of Chapter 23, Division 4, Title 22 Of The Guam Administrative Rules And Regulations Relative To Expanding Limited Exemptions From Permitting Requirements For Small-Scale,On-Site Composting Activities.

Indicate your preferred action:

- TO DO PASS
- TO NOT PASS
- TO REPORT OUT ONLY
- TO ABSTAIN
- TO PLACE IN INACTIVE FILE

Please submit your response **ASAP**. Your responses will be logged into the vote sheet which will be submitted as part of the final Committee Report to the Committee on Rules.

--

Senseremente,
FP1 Mariñas
 Independent Contractor

2 attachments

 (K3) MARKUP_baloons Bill No. 141-38 (COR) sfp .pdf
 174K

 sfp_xjal_bn 141_route.pdf
 8218K

Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Mon, Mar 2, 2026 at 5:44 PM

To: FP1 Mariñas

Cc: jalcommittee@guamlegislature.gov

To report out only.



Office of Senator Christopher M. Dueñas

Chairman, Committee on Finance and Government Operations

259 Martyr St., Hagatna, Guam 96910

senator.duenas@guamlegislature.gov

(671) 989-9554

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Joe S. San Agustin <senatorjoessanagustin@gmail.com>

Mon, Mar 2, 2026 at 5:45 PM

To: Senator Chris Duenas <senator.duenas@guamlegislature.gov>

Cc: FP1 Mariñas, jalcommittee@guamlegislature.gov

To report out.

The Office of Senator Joe S. San Agustin

I Mina'trentai Ocho na Liheslaturan Guåhan

38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagåtña, Guam 96910

T: (671) 989-5445 F: (671) 969-6737 E: senatorjoessanagustin@gmail.com

Website: www.senatorjoessanagustin.com

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[Quoted text hidden]

Office of Senator Borja <contact@senatorvinceborja.com>

Mon, Mar 2, 2026 at 5:47 PM

To: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Cc: Senator Chris Duenas <senator.duenas@guamlegislature.gov>, FP1 Mariñas [REDACTED], jalcommittee@guamlegislature.gov

Report out

[Quoted text hidden]

Senator William Parkinson <senator.parkinson@guamlegislature.gov>

Mon, Mar 2, 2026 at 5:50 PM

To: Office of Senator Borja <contact@senatorvinceborja.com>

Cc: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, Senator Chris Duenas

<senator.duenas@guamlegislature.gov>, FP1 Mariñas [REDACTED], jalcommittee@guamlegislature.gov

To do pass

[Quoted text hidden]

Office of Legislative Secretary Senator Sabrina Salas Matanane

Mon, Mar 2, 2026 at

<office.senatorbri@guamlegislature.gov>

5:50 PM

To: Senator William Parkinson <senator.parkinson@guamlegislature.gov>

Cc: Office of Senator Borja <contact@senatorvinceborja.com>, "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>,

Senator Chris Duenas <senator.duenas@guamlegislature.gov>, FP1 Mariñas [REDACTED],

jalcommittee@guamlegislature.gov

Report out only



Office of Legislative Secretary

SENATOR SABRINA SALAS MATANANE

I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature

Chairperson, Committee on Health and Veterans Affairs

163 W. Chalan Santo Papa, Hagåtña, Guam 96910

☎ office.senatorbri@guamlegislature.gov

☎ 671-989-2572

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[Quoted text hidden]

Senator Jesse Lujan <senator.lujan@guamlegislature.gov>

Mon, Mar 2, 2026 at 5:58 PM

To: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Cc: Senator William Parkinson <senator.parkinson@guamlegislature.gov>, Office of Senator Borja <contact@senatorvinceborja.com>, "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>, Senator Chris Duenas <senator.duenas@guamlegislature.gov>, FP1 Mariñas [REDACTED], jalcommittee@guamlegislature.gov

To Report Out Only



Office of Majority Leader Jesse A. Lujan

Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

259 Martyr St., Hagatna, Guam 96910

senator.lujan@guamlegislature.gov

(671) 969-6525

[Quoted text hidden]

Senator Shawn Gumataotao <office.senatorshawn@guamlegislature.gov>

Mon, Mar 2, 2026 at 6:09 PM

To: FP1 Mariñas [REDACTED]

Cc: jalcommittee@guamlegislature.gov

Hafa adai,

To Report Out Only.

Si Yu'os ma'åse!

Office of Senator Eulogio Shawn Gumataotao
Chairman, Committee on Public Safety, Emergency Management, and Guam National Guard
38th Guam Legislature
[120 Father Duenas Avenue](#) Capitol Plaza Building, Suite 103, Hagåtña, Guam 96910
(671) 647-1409/1411

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COMMITTEE REPORT DIGEST

Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs

Senator Jesse A. Lujan, Chairman

I. OVERVIEW

Bill No. 141-38 (COR) was introduced on **May 12, 2025** by **Senator Sabina Flores Perez**, and was subsequently referred by the Committee on Rules to the **Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs** on **May 22, 2025**.

The **Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs** convened a Public Hearing for Bill No. 141-38 (COR) on **July 11, 2025 at 2:00PM** in the Guam Congress Building's Public Hearing Room.

PUBLIC NOTICE REQUIREMENTS

Public Hearing Notices were posted to the Government Public Notices Portal and disseminated via electronic mail to all senators and all main media broadcasting outlets on **July 3, 2025** (5-Day Notice), and again on **July 9, 2025** (48-Hour Notice).

SENATORS PRESENT

Senator Jesse A. Lujan, Chairman

Senator Eulogio Shawn Gumataotao, Committee Member

Senator Telo T. Taitague, Committee Member

WRITTEN TESTIMONY:

Michelle Lastimoza, Administrator, Guam EPA

Irvin Slike, General Manager, Guam Solid Waste Authority

Michelle Crisostomo, President, *Guåhan* Sustainable Culture

II. SUMMARY OF TESTIMONY & DISCUSSION

The public hearing for Bill No. 141-38 (COR) was called to order at **2:00PM**

SENATOR JESSE A. LUJAN, CHAIRMAN: Good afternoon, *Håfa Adai* and welcome everyone. Thank you for joining us this afternoon. The date is Friday the 11th of July 2025 and this afternoon's public hearing is held by the Committee on Transportation, Tourism, Customs, Utilities, Federal, and Foreign Affairs is hereby called to order. It is now 2:00. Before we begin, allow me to go over a few housekeeping matters. Public notice for this hearing was duly disseminated in accordance with the open government law. The first notice was sent out July 3rd, 2025. The second notice on July 9th, 2025. These notices were made available to all senators, local media outlets, the Guam Legislature's website, our legislative calendar, and the government of Guam's public notice portal. The agenda for today is as follows. The appointment of Corazon R. Montellano to the Guam Solid Waste Authority Board of Directors. Also the appointment of Minakshi V. Hemlani to the Guam Solid Waste Authority Board of Directors. And rounding off will be bill number 141-38 (COR) relative to expanding limited exemptions for permitting requirements for small-scale on-site composting activities. At this time, I'd like to acknowledge and welcome my colleagues who are present here this afternoon. Of course, Senator Shawn Gumataotao. Thank you for being here. Senator Telo Taitague, thank you as well for joining us this afternoon. Thank you very much. Before we proceed, I'd like to also remind all attendees of *I Liheslaturan Guåhan's* general rules of conduct. Individuals wishing to testify must first be recognized by the chair and shall state their full name for the record. Testimony and discussion must remain germane to the subject matter of the hearing. Personal attacks or inferences about the character or motives of any senator or individual testifying are strictly prohibited. In accordance with section 1107 of the standing rules of the 38th Guam Legislature, the chair may order the removal of any individual failing to maintain decorum.

- Discussions on Bill 141-38 (COR) began after the Committee recessed briefly from hearing testimony on the previous appointments.

SENATOR JESSE A. LUJAN, CHAIRMAN: We'll now be hearing of course bill number 141-28 (COR) and this is this bill 141-38 (COR) and this is author of course Sabina Senator Sabina Flores Perez co-authors of course Senator Chris

Barnett Senator, Senator Terlaje, Senator Tina Rose Muña Barnes and Senator Will Parkinson.

An act to add a new section 51104(h) to Article 1 chapter 51 Division 2 Title 10 Guam Code Annotated to repeal section 23104(d) and 5 and *add* a new section 23104.1 to all of Chapter 23 Division 4 Title 22 of the Guam Administrative Rules and Regulations relative to expanding limited exemptions from permitting requirements for small-scale on-site composting activities – and Senator Sabina Flores Perez is at a doctor's appointment and unable to make it. So I'm going to be reading her opening and closing testimony this morning or this afternoon.

“Bill 141-38 aims to promote islandwide small-scale composting by expanding permitting exemptions. Currently, the Guam Administrative Rules and Regulations only provides one permitting exemption for composting waste generated from no more than three households for personal use with no permitting exemptions for other small-scale composting activities such as those from farms, community gardens, or schools, etc. Composting is suggested as one of the top methods for diverting organic waste away from landfills as organic waste often makes up a large portion of landfill material. In Guam, organic waste makes up 26% of our total landfill waste, contributing to the release of climate heating methane gas and toxic leachate into our environment and contributes to the overall cost of waste management as it quickly fills landfill cells. By diverting this waste through composting, it provides environmental benefits of creating a source of locally produced nutrient-rich soil and natural fertilizer for agricultural production that can potentially sequester carbon for better soil health, decrease our need for chemical fertilizers, pesticides and irrigation and reduce storm water runoff and erosion. These multiple benefits could support food security by providing nutrients for plant health and growth, promoting water conservation because of its increased water holding capacity and by reducing water utility costs. Bill 141-38 (COR) is a proactive measure that is inexpensive to implement but yet provides tremendous savings from post-closure costs associated with mitigating methane gas buildup due to organic materials. It also stretches public investment by potentially diverting

41% 26 from organics and 15 from paper of waste from the landfill thus prolonging its life because methane gas is a potent greenhouse gas. Bill 141-38 (COR) also addresses climate change. Bill 141-38 proposes to expand the single exemption in statute to the following. One, up to four cubic yards of compost at any given month for no more than three households or apartment buildings. Two, up to 8 cubic yards of any given month for community gardens, schools, licensed restaurants, retail grocers, hotels, and three, up to 10 cubic yards of any given month for farms. Prohibited items will include biosolids, hazardous or toxic substances, animal byproducts, non-organic materials, and others determined by Guam EPA. Composting shall be done in a manner that prevents the attraction of pests and odors and does not pose a human nor environmental health risk. Altogether composting is nature's way of recycling organic material for its reuse. As a tropical island, Guam is an ideal location for composting. So the practice should be normalized and widespread. Many entities are ready to assist with internalizing this practice with households. Guam EPA in collaboration with Guåhan Sustainable Culture has been implementing the composting in every village program in which recipients receive fresh produce upon providing proof of home composting through data collection. UOG Cooperative Extension has produced a composting curriculum for teachers and community members and many local families who come from agrarian roots have passed down this knowledge and practice and I would like to thank our co-sponsors Senators Chris Barnett, Therese Terlaje, Tina Rose Muña Barnes and Will Parkinson and look forward to further testimony and support policy. Si Yu'os Ma'ase''' - Senator Sabina Flores Perez

Senator Taitague, would you like to read the – I think that's submitted by EPA, Guam EPA, right?

SENATOR TELO T. TAITAGUE: Yes, it has. On July 11th, 2025, Mr. Chair and I'm just going to go over the important parts of this testimony that of course will be posted in the committee report as well, but it just says here:

“Hafa Adai Chairman Lujan, honorable members of the committee, the Guam Environmental Protection Agency supports bill 141-38, which seeks to expand permitting exemptions for small-scale on-site composting activities. However, we recommend an amendment to remove section 4 since the bill authorizes the Guam EPA to promulgate rules and regulations to officiate the permitting exemptions. Should this bill pass, the Guam EPA would initiate the rulemaking process. Further down in the testimony, it states, "We appreciate that the bill maintains key environmental safeguards. One, prohibiting hazardous material, animal byproducts and biosolids. Two, requiring composting operations to stay on site and be small in scale and lastly allow the agency to inspect exempt facilities to ensure proper practices are followed. Bill number 141-38 marks an important step toward a cleaner greener Guam. However, the bill purports to amend rules and regulations which is a function of the executive branch as noted by the governor many times before in veto and lapsing statements. Rulemaking and lawmaking are separate and distinct roles as provided by the Organic Act of Guam, which charges the executive branch with the power to issue regulations not to conflict with any applicable law, including Guam's rulemaking laws. Controversially, the legislature is charged with drafting and passing bills. Bill 141-38's proposed amendment to Guam's administrative rules and regulations infringes on well-established principles. While it is within the legislature's authority to pass a bill containing the provisions in bill 141-38 once the legislature delegates rulemaking authority to an agency as it has with the Guam Environmental Protection Agency. It must honor such delegation and not interfere with agency rulemaking unless the agency's rulemaking power is otherwise rescinded. The Guam EPA supports this legislation with our recommended amendment to remove section 4. Together we can create a sustainable future. Un Dangkulo na Si Yu'os Ma'åse” and this is signed by the administrator of the Guam Environmental Protection Agency, Michelle Lasamosa.

Mr. Chair, that is the part of the testimony. I guess the meat of it, that request to make some change to it. I have no other questions.

SENATOR JESSE A. LUJAN, CHAIRMAN: You want to go on record for anything?

SENATOR EULOGIO SHAWN GUMATAOTAO: Yeah. Just a couple things, Mr. Chair. And again, thank you for allowing me to speak very briefly on the bill. As we know recently Guam EPA advised this body that the White House's fiscal 2026 budget proposal would slash all categorical grants from the US EPA which provides between 3.8 to 3.9 million to Guam EPA each year. So I just want to add just a couple of comments there or even a question back to the committee that we could maybe get from EPA because of the potential federal cuts were not mentioned in the bill's fiscal note that was dated May 29th of 2025 and in GEPA's written comments. What information did Guam EPA have available regarding potential federal funding cuts at the time that BBMR sought comments from the agency with respect to Bill 141? and what guidance from federal counterparts has been provided specific to the \$572,000 zero waste grant which was received by the agency in 2023 and what contractual obligations if any are impacted by any potential funding cuts. And those are the only I have some other questions but I think this for now to make this a little bit more facilitate this a little bit easier those are just my questions at this time Mr. Chair.

SENATOR JESSE A. LUJAN, CHAIRMAN: Thank you, Senator Gumataotao. And you're absolutely right. Those are questions that we want to ask about and we're hoping that EPA would be here. I don't know if they're ready to answer those questions or they know the full effect of that implementation, but there'll be something that actually we'll be trying to communicate with them prior to even working on the committee report because putting out a committee report and again if there's something that they won't be able to do because of cuts on the federal side. So we'll be again you're a member of the committee so prior to markup we'll inform the committee members as to the status of that because it's at this point unknown and I don't know at this point either whether Guam EPA has full knowledge of the extent of the proposed cuts from the federal side. With that being said, let me just read the closing remarks from the author.

“Bill 141 aims to promote islandwide small-scale on-site composting by expanding permitting exemptions to include not only households but also

apartments, schools, community gardens, licensed restaurants, retail grocers, hotels, and farms up to a certain threshold provided it poses no harm to human and environmental health. Bill 141-38 (COR) has many benefits from promoting food security prolonging the life of our landfill through waste diversion curbing climate change by reducing the methane gas emissions and creating community centered on stewardship of our island. I would like to thank again our co-sponsor Senator Chris Barnett, Senator Therese Terlaje, Senator Tina Rose Muña Barnes and Senator Will Parkinson. I look forward to my colleagues' support.”

That being said, the committee will continue to accept written testimony on not only Bill 141-38, but also testimony on the confirmations of Miss Cora and also Attorney Hemlani. In the next seven (7) days, testimonies may be addressed to Senator Jesse A. Lujan, Chairman, and mailed to 259 Martyr Street, *Hagåtña*, Guam 96910 or submitted via email at senator.lujan@guamlegislature.gov. With that, no further business. This public hearing is now adjourned. It is now 3:06. Thank you very much for all the folks that are tuned in and for the folks that turned out for the hearing. We're now adjourned. Thank you very much.

[COMMITTEE ADJOURNED]

III. FINDINGS & RECOMMENDATIONS:

The Committee *finds* that Bill No. 141-38 (COR) proposes to expand limited exemptions from permitting requirements for small-scale on-site composting activities in order to promote diversion of organic waste, reduce landfill burden, and support agricultural and community-based sustainability efforts, while maintaining environmental safeguards prohibiting hazardous materials and requiring compliance with public health standards.

The Committee *recognizes* the policy objective of encouraging composting as a waste reduction strategy; however, it also notes constitutional and administrative considerations regarding the amendment of administrative rules and the preservation of executive rulemaking authority, as raised by the Guam Environmental Protection Agency.

The Committee *further acknowledges* fiscal and operational questions related to implementation capacity and potential funding uncertainties. Committee markups were undertaken following discussions with the Guam Environmental Protection Agency and the Department of Agriculture to address some concerns, yet the amendments and broader policy implications warrant additional clarification and deliberation on the legislative floor. Accordingly, the Committee reports out Bill No. 141-38 (COR), as amended, and further recommends to report out only .

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 141-38 (COR)

Introduced by:

Sabina Flores Perez *SFP*
Chris Barnett *CB*
Therese M. Terlaje *TMT*
Tina Rose Muña Barnes
William A. Parkinson *WAP*

AN ACT TO *ADD* A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO *REPEAL* § 23104(d)(5), AND *ADD* A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan*
3 finds that, “when processed correctly (in an “aerobic” or oxygen-filled
4 environment), organic materials can produce valuable nutrient rich products, such
5 as compost, suitable for soil enhancement and food cultivation. However, when
6 intermingled with other waste and disposed in a landfill or dump (an “anaerobic”
7 environment), organic material can release toxic leachate and generate methane
8 gas.” Methane gas contributes largely to climate change and leachate poses risks to
9 the surrounding environment, water sources, and the community at large.
10 Composting, or the “controlled degradation of organic solid waste,” is suggested as

1 one of the top methods for diverting organic waste away from landfills, with the
2 additional benefits of creating a potential source of nutrient-rich soil and natural
3 fertilizer for agricultural production, sequestering carbon, decreasing the need for
4 chemical fertilizers, pesticides, and irrigation, reducing stormwater runoff, and
5 reducing erosion.

6 *I Liheslatura* finds that diverting organic waste through composting leads to
7 various benefits including reducing greenhouse gas emissions from the landfill,
8 decreasing the harmful public health and environmental impacts from landfilled
9 organic waste, reducing the costs of solid waste management associated with the
10 landfill, and reduces the need to expand existing landfill cells and protecting
11 undeveloped land from future landfill expansion.

12 *I Liheslatura* finds that the Guam 2019 Waste Composition Study notes that
13 organic waste such as food (26%), paper & paperboard (15%), and yard trimmings
14 (1%) comprise around forty-two percent (42%) of our island’s total landfilled waste.
15 However, the Guam Environmental Protection Agency (GEPA) noted that
16 composting only comprised fourteen percent (14%) of Guam’s waste disposal
17 pathways in 2017.

18 *I Liheslatura* finds that the GEPA administers grant support for programs
19 aimed at increasing composting activities throughout Guam, such as the
20 “Composting In Every Village” initiative, which offers incentives and provides
21 technical assistance to promote at-home composting. These initiatives are relatively
22 new and will serve around four hundred (400) households in two (2) years.
23 Additional support and opportunities are needed to enable composting activities to
24 thrive throughout Guåhan.

25 *I Liheslatura* finds that the GEPA requires permits and a permit fee of one-
26 hundred dollars (\$100) for the construction, establishment, or operation of any solid
27 waste composting facility. The Guam Administration Rules and Regulations only
28 provides one permitting exemption for ‘composted waste generated from no more

1 than three (3) households for personal use.’ However, there are no permitting
2 exemptions for other small-scale composting activities.

3 Therefore, it is the intent of *I Liheslaturan Guåhan* to divert organic waste
4 from the landfill by creating greater opportunities for small-scale, decentralized
5 composting within our community, through the implementation of permitting
6 exemptions for apartment buildings, farmers, food establishments, retail grocers,
7 hotels, schools, and officially designated community gardens.

8 **Section 2.** A new § 51104 (h) is hereby *added* to Article 1, Chapter 51,
9 Division 2, Title 10 Guam Code Annotated to read:

10 “(h) The Administrator is authorized, by regulations promulgated in
11 accordance with the Administrative Adjudication Law found in Chapter 9, Title 5
12 Guam Code Annotated, to exempt small-scale composting activities from the
13 requirements of this Section provided that such exemption would not adversely
14 affect the environment and would advance the objectives of the Guam Integrated
15 Solid Waste Management Plan and the Zero Waste Master Plan.”

16 **Section 3.** § 23104(d)(5) of Chapter 23, Division 4, Title 22, Guam
17 Administrative Rules and Regulations is hereby *repealed*:

18 ~~“(5) Composting waste generated from no more than Three (3) households for~~
19 ~~personal use is exempted from permit requirements.”~~

20 **Section 4.** A new § 23104.1 is hereby *added* to Chapter 23, Division 4, Title
21 22, Guam Administrative Rules and Regulations to read:

22 **“§ 23104.1. Exemptions: Small-scale Composting Activities.**

23 (a) For purposes of this Section, the following definitions shall apply:

24 (1) “Community Garden” means collaborative garden projects on
25 shared open spaces where participants share in the maintenance and products
26 of the garden, including healthful fresh fruits and vegetables and consists of
27 less than one half acre of working area; accepts less than 40 cubic yards

1 annually of only yard and landscape compostable materials, clean and
2 untreated wood chips, or vegetable food wastes.

3 (2) “On-site” means on the same or geographically contiguous
4 property which may be divided by public or private right-of-way, provided
5 the entrance and exit between the properties is at a crossroads intersection and
6 access is by crossing as opposed to going along the right-of-way.
7 Noncontiguous properties owned by the same person but connected by a right-
8 of-way which the owner controls and to which the public does not have access
9 are also considered on-site property.

10 (3) “School” means the same as § 25101(c), Chapter 25, Title 10
11 Guam Code Annotated.

12 (4) “Small-Scale Composting” means a composting activity that
13 does not generate compost in excess of the following for any given month:

14 (i) Four (4) cubic yards for residences, apartment buildings,
15 restaurant, retail grocer, or hotel;

16 (ii) Eight (8) cubic yards for designated community gardens or
17 schools; or

18 (iii) Ten (10) cubic yards for farms.

19 (5) “Vector” means any rodents, flies, mosquitoes, or other animals
20 and insects capable of transmitting disease to humans.

21 (b) Except as provided otherwise in this Chapter, the activities listed in this
22 Section are exempted from permitting requirements set forth in this Chapter.
23 Nothing in this section precludes the Agency from inspecting an exempted activity
24 to verify that the activity is being conducted in a manner that qualifies as an
25 exempted activity or from taking any appropriate enforcement action to ensure the
26 protection of human health and the environment. The following are exempted
27 activities:

1 (1) Small-scale, onsite composting from no more than three (3)
2 households and/or no more than one (1) apartment building for onsite use, not
3 to exceed four (4) cubic yards of compost within any given month;

4 (2) Small-scale, onsite composting at any formally designated
5 community garden or school, as defined in this Section, for onsite use, not to
6 exceed eight (8) cubic yards within any given month;

7 (3) Small-scale, onsite composting by any licensed restaurant, retail
8 grocer, and hotel for on-site use, not to exceed eight (8) cubic yards of
9 compost within any given month; or

10 (4) Small-scale, onsite composting generated by farming and
11 agricultural activities for on-site use, not to exceed ten (10) cubic yards within
12 any given month;

13 (c) Prohibitions. For the purposes of this Section, it is prohibited to compost,
14 receive, handle, or store the following:

15 (1) Hazardous or toxic waste in accordance with 40 CFR Part 261;

16 (2) Biosolids;

17 (3) Animal by-products;

18 (4) Any other non-organic material; and

19 (5) Other materials determined by the Agency.

20 (d) All handling activities related to this Section shall be conducted in a
21 manner that prevents the attraction of pests and vectors and minimizes odor impacts,
22 leachate runoff, and litter, so as to not cause a risk to human health and the
23 environment.

24 (e) The transport, sale, or giveaway of any composted material is not an
25 exempted activity pursuant to this Section and shall be subject to permitting
26 requirements by the Agency.

27 (f) In implementing this Section, the Agency may promote exempted activities
28 through educational campaigns such as but not limited to community outreach,

1 online advertisements, newsletters, bulletins, and handouts that inform the public
2 about the exemptions for small-scale composting activities and proper composting
3 methods.”

4 **Section 5. Severability.** If any provision of this Act or its application
5 to any person or circumstance is found to be invalid or inorganic, such invalidity
6 shall not affect other provisions or applications of this Act that can be given effect
7 without the invalid provision or application, and to this end the provisions of this
8 Act are severable.

9 **Section 6. Effective Date.** This Act shall be effective upon enactment.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 141-38 (COR)

As Amended by the Committee on Transportation,
Tourism, Customs, Utilities, and Federal and Foreign Affairs

Introduced by:

Sabina Flores Perez
Chris Barnett
Therese M. Terlaje
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William A. Parkinson

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1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guåhan*
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4 environment), organic materials can produce valuable nutrient rich products, such
5 as compost, suitable for soil enhancement and food cultivation. However, when
6 intermingled with other waste and disposed in a landfill or dump (an “anaerobic”
7 environment), organic material can release toxic leachate and generate methane
8 gas.” Methane gas contributes largely to climate change and leachate poses risks to
9 the surrounding environment, water sources, and the community at large.

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2 one of the top methods for diverting organic waste away from landfills, with the
3 additional benefits of creating a potential source of nutrient-rich soil and natural
4 fertilizer for agricultural production, sequestering carbon, decreasing the need for
5 chemical fertilizers, pesticides, and irrigation, reducing stormwater runoff, and
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21 “Composting In Every Village” initiative, which offers incentives and provides
22 technical assistance to promote at-home composting. These initiatives are relatively
23 new and will serve around four hundred (400) households in two (2) years.
24 Additional support and opportunities are needed to enable composting activities to
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27 hundred dollars (\$100) for the construction, establishment, or operation of any solid

1 waste composting facility. The Guam Administration Rules and Regulations only
2 provides one permitting exemption for ‘composted waste generated from no more
3 than three (3) households for personal use.’ However, there are no permitting
4 exemptions for other small-scale composting activities.

5 Therefore, it is the intent of *I Liheslaturan Guåhan* to divert organic waste
6 from the landfill by creating greater opportunities for small-scale, decentralized
7 composting within our community, through the implementation of permitting
8 exemptions for apartment buildings, farmers, food establishments, retail grocers,
9 hotels, schools, and officially designated community gardens.

10 **Section 2.** A new § 51104 (h) is hereby *added* to Article 1, Chapter 51,
11 Division 2, Title 10 Guam Code Annotated to read:

12 “(h) The Administrator is authorized, by regulations promulgated in
13 accordance with the Administrative Adjudication Law found in Chapter 9, Title 5
14 Guam Code Annotated, to exempt small-scale composting activities from the
15 requirements of this Section provided that such exemption would not adversely
16 affect the environment, spread potentially invasive pests, and would advance the
17 objectives of the Guam Integrated Solid Waste Management Plan and the Zero
18 Waste Master Plan.”

19 **Section 3.** § 23104(d)(5) of Chapter 23, Division 4, Title 22, Guam
20 Administrative Rules and Regulations is hereby *repealed*:

21 ~~“(5) Composting waste generated from no more than Three (3) households for~~
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24 22, Guam Administrative Rules and Regulations to read:

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1 (1) “Community Garden” means collaborative garden projects on
2 shared open spaces where participants share in the maintenance and products
3 of the garden, including healthful fresh fruits and vegetables and consists of
4 less than one half acre of working area; accepts less than 40 cubic yards
5 annually of only yard and landscape compostable materials, clean and
6 untreated wood chips, or vegetable food wastes.

7 (2) “On-site” means on the same or geographically contiguous
8 property which may be divided by public or private right-of-way, provided
9 the entrance and exit between the properties is at a crossroads intersection and
10 access is by crossing as opposed to going along the right-of-way.
11 Noncontiguous properties owned by the same person but connected by a right-
12 of-way which the owner controls and to which the public does not have access
13 are also considered on-site property.

14 (3) “School” means the same as § 25101(c), Chapter 25, Title 10
15 Guam Code Annotated.

16 (4) “Small-Scale Composting” means a composting activity that
17 does not generate compost in excess of the following for any given month:

18 (i) Four (4) cubic yards for residences, apartment buildings,
19 restaurant, retail grocer, or hotel;

20 (ii) Eight (8) cubic yards for designated community gardens or
21 schools; or

22 (iii) Ten (10) cubic yards for farms.

23 (5) “Vector” means any rodents, flies, mosquitoes, or other animals
24 and insects capable of transmitting disease to humans.

25 (6) “Buffer zones” means an area with boundaries designated to
26 separate

1 (7) “Invasive Species” is an alien species whose introduction does or is
2 likely to cause economic or environmental harm or harm to human health.

3 (b) Except as provided otherwise in this Chapter, the activities listed in this
4 Section are exempted from permitting requirements set forth in this Chapter.
5 Nothing in this section precludes the Agency from inspecting an exempted activity
6 to verify that the activity is being conducted in a manner that qualifies as an
7 exempted activity or from taking any appropriate enforcement action to ensure the
8 protection of human health and the environment. The following are exempted
9 activities:

10 (1) Small-scale, onsite composting from no more than three (3)
11 households and/or no more than one (1) apartment building for onsite use, not
12 to exceed four (4) cubic yards of compost within any given month;

13 (2) Small-scale, onsite composting at any formally designated
14 community garden or school, as defined in this Section, for onsite use, not to
15 exceed eight (8) cubic yards within any given month;

16 (3) Small-scale, onsite composting by any licensed restaurant, retail
17 grocer, and hotel for on-site use, not to exceed eight (8) cubic yards of
18 compost within any given month; or

19 (4) Small-scale, onsite composting generated by farming and
20 agricultural activities for on-site use, not to exceed ten (10) cubic yards within
21 any given month;

22 (c) Prohibitions. For the purposes of this Section, it is prohibited to compost,
23 receive, handle, or store the following:

24 (1) Hazardous or toxic waste in accordance with 40 CFR Part 261;

25 (2) Biosolids;

26 (3) Animal by-products;

27 (4) Any other non-organic material; and

1 (5) Other materials determined by the Agency.

2 (d) All handling activities related to this Section shall be conducted in a
3 manner that prevents the attraction of pests and vectors and minimizes odor impacts,
4 leachate runoff, and litter, so as to not cause a risk to human health and the
5 environment. Minimum buffer zones shall be established and maintained for on-site
6 composting, as follows:

7 (i) apartment building for onsite use, not to exceed four (4) cubic yards
8 of compost; should have a minimum buffer zone of five (5) feet from either
9 manmade structure or a natural barrier, such as a managed line of trees.

10 (ii) Onsite composting at any formally designated community garden,
11 school, licensed restaurant, retail grocer, or hotel for on-site use, not to exceed
12 eight (8) cubic yards of compost; should have a minimum buffer zone of
13 twelve (12) feet from either manmade structure or a natural barrier, such as a
14 managed line of trees.

15 (iii) Onsite composting generated by farming and agricultural activities
16 for on-site use, not to exceed ten (10) cubic yards; should have a minimum
17 buffer of eighteen (18) feet from either manmade structure or a natural barrier,
18 such as a managed line of trees.

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20 exempted activity pursuant to this Section and shall be subject to permitting
21 requirements by the Agency.

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2 shared open spaces where participants share in the maintenance and products
3 of the garden, including healthful fresh fruits and vegetables and consists of
4 less than one half acre of working area; accepts less than 40 cubic yards
5 annually of only yard and landscape compostable materials, clean and
6 untreated wood chips, or vegetable food wastes.

7 (2) “On-site” means on the same or geographically contiguous
8 property which may be divided by public or private right-of-way, provided
9 the entrance and exit between the properties is at a crossroads intersection and
10 access is by crossing as opposed to going along the right-of-way.
11 Noncontiguous properties owned by the same person but connected by a right-
12 of-way which the owner controls and to which the public does not have access
13 are also considered on-site property.

14 (3) “School” means the same as § 25101(c), Chapter 25, Title 10
15 Guam Code Annotated.

16 (4) “Small-Scale Composting” means a composting activity that
17 does not generate compost in excess of the following for any given month:

18 (i) Four (4) cubic yards for residences, apartment buildings,
19 restaurant, retail grocer, or hotel;

20 (ii) Eight (8) cubic yards for designated community gardens or
21 schools; or

22 (iii) Ten (10) cubic yards for farms.

23 (5) “Vector” means any rodents, flies, mosquitoes, or other animals
24 and insects capable of transmitting disease to humans.

25 (6) “Buffer zones” means an area with boundaries designated to
26 separate

1 (7) “Invasive Species” is an alien species whose introduction does or is
2 likely to cause economic or environmental harm or harm to human health.

3 (b) Except as provided otherwise in this Chapter, the activities listed in this
4 Section are exempted from permitting requirements set forth in this Chapter.
5 Nothing in this section precludes the Agency from inspecting an exempted activity
6 to verify that the activity is being conducted in a manner that qualifies as an
7 exempted activity or from taking any appropriate enforcement action to ensure the
8 protection of human health and the environment. The following are exempted
9 activities:

10 (1) Small-scale, onsite composting from no more than three (3)
11 households and/or no more than one (1) apartment building for onsite use, not
12 to exceed four (4) cubic yards of compost within any given month;

13 (2) Small-scale, onsite composting at any formally designated
14 community garden or school, as defined in this Section, for onsite use, not to
15 exceed eight (8) cubic yards within any given month;

16 (3) Small-scale, onsite composting by any licensed restaurant, retail
17 grocer, and hotel for on-site use, not to exceed eight (8) cubic yards of
18 compost within any given month; or

19 (4) Small-scale, onsite composting generated by farming and
20 agricultural activities for on-site use, not to exceed ten (10) cubic yards within
21 any given month;

22 (c) Prohibitions. For the purposes of this Section, it is prohibited to compost,
23 receive, handle, or store the following:

24 (1) Hazardous or toxic waste in accordance with 40 CFR Part 261;

25 (2) Biosolids;

26 (3) Animal by-products;

27 (4) Any other non-organic material; and

1 (5) Other materials determined by the Agency.

2 (d) All handling activities related to this Section shall be conducted in a
3 manner that prevents the attraction of pests and vectors and minimizes odor impacts,
4 leachate runoff, and litter, so as to not cause a risk to human health and the
5 environment. Minimum buffer zones shall be established and maintained for on-site
6 composting, as follows:

7 (i) apartment building for onsite use, not to exceed four (4) cubic yards
8 of compost; should have a minimum buffer zone of five (5) feet from either
9 manmade structure or a natural barrier, such as a managed line of trees.

10 (ii) Onsite composting at any formally designated community garden,
11 school, licensed restaurant, retail grocer, or hotel for on-site use, not to exceed
12 eight (8) cubic yards of compost; should have a minimum buffer zone of
13 twelve (12) feet from either manmade structure or a natural barrier, such as a
14 managed line of trees.

15 (iii) Onsite composting generated by farming and agricultural activities
16 for on-site use, not to exceed ten (10) cubic yards; should have a minimum
17 buffer of eighteen (18) feet from either manmade structure or a natural barrier,
18 such as a managed line of trees.

19 (e) The transport, sale, or giveaway of any composted material is not an
20 exempted activity pursuant to this Section and shall be subject to permitting
21 requirements by the Agency.

22 (f) In implementing this Section, the Agency may promote exempted activities
23 through educational campaigns such as but not limited to community outreach,
24 online advertisements, newsletters, bulletins, and handouts that inform the public
25 about the exemptions for small-scale composting activities and proper composting
26 methods.”

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1 **Section 5. Severability.** If any provision of this Act or its application
2 to any person or circumstance is found to be invalid or inorganic, such invalidity
3 shall not affect other provisions or applications of this Act that can be given effect
4 without the invalid provision or application, and to this end the provisions of this
5 Act are severable.

6 **Section 6. Effective Date.** This Act shall be effective upon enactment.



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

May 29, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 141-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 141-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 141-38 (COR)**

AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, TITLE 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(d)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATION RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON SITE COMPOSTING ACTIVITIES.

Department/Agency Appropriation Information	
Dept./Agency Affected: Guam Environmental Protection Agency (GEPA)	Dept./Agency Head: Michelle Lastimoza, Administrator
Department's General Fund (GF) appropriation(s) to date: Operations (\$422,741); Beach Monitoring (\$46,903)	469,644
Department's Other Fund (Specify) appropriation(s) to date: Guam Environmental Trust Fund (\$492,444); Water Research and Development Fund (\$80,999); Solid Waste Operations Fund (\$202,992)	776,435
	\$1,246,079

Fund Source Information of Proposed Appropriation			
	General Fund:	(Specify Special Fund):	Total:
FY 2024 Unreserved Fund Balance		\$0	\$0
FY 2025 Adopted Revenues	\$0	\$0	\$0
FY 2025 Appro. (P.L. 37-125)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2025 (if applicable)	FY 2026	FY 2027	FY 2028	FY 2029
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Solid Waste Management Fund	\$0	\$0	1/	1/	1/	1/
Total	\$0	\$0	1/	1/	1/	1/

1. Does the bill contain "revenue generating" provisions? / / Yes /X / No
 If Yes, see Attachment.
2. Is amount appropriated adequate to fund the intent of the appropriation? / X / N/A / / Yes / / No
 If no, what is the additional amount required? \$ _____ / X / N/A
3. Does the Bill establish a new program/agency? / / Yes /X / No
 If yes, will the program duplicate existing programs/agencies? / X / N/A / / Yes / / No
 Is there a federal mandate to establish the program/agency? / / Yes /X / No
4. Will the enactment of this Bill require new physical facilities? / / Yes /X / No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: /X / Yes / / No
 // Requested agency comments not received by due date / / Other:

Analyst:  Gianni Toyes, BMA I	Date: 05-27-25	Director:  Lester L. Carlson, Jr., Director	Date: MAY 29 2025
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Comments:
 1/ See attached comments on Bill 141-38 (COR).

Bureau of Budget and Management Research
Comments on Bill No. 141-38 (COR)

The proposed legislation is an act to add a new § 51104(h) to Article 1 Chapter 51, Division 2, Title 10, Guam Code Annotated, to repeal § 23104(d)(5), and add a new § 23104.1 to all of Chapter 23, Division 4, Title 22 of the Guam Administrative Rules and Regulations relative to expanding limited exemptions from permitting requirements for small-scale, on-site composting activities.

According to the legislative intent of Bill 141-38, that the Guam Environmental Protection Agency (GEPA) requires permits and a permit fee of \$100.00 for the construction, establishment, or operation of any solid waste composting facility. Thus, this bill is to divert organic waste from the landfill by creating greater opportunities for small-scale, decentralized composting within our community, through the implementation of permitting exemptions for apartment, buildings, farmers, food establishments, retail grocers, hotels, schools, and officially designated community gardens.

According to comments on Bill 141-38 received from the GEPA, fewer composting permits lead to decreased income received for the GEPA. However, there are some benefits which GEPA notes that the fewer composting permits outweigh any potential revenue losses. A copy of GEPA's comments on Bill 141-38 is attached to this fiscal note for reference.

If Bill 141-38 is enacted, the Bureau notes that there may be a potential decrease in permit fee revenues deposited into the Solid Waste Management Fund administered by GEPA. According to the Government of Guam's FY 2023 Financial Audit Report, the Solid Waste Management Fund total revenues for licenses and permits collected was \$52,299.00 with a fund balance at the end of year of \$107,581.00. Absent detailed information from GEPA, the Bureau is unable to determine an approximate fiscal impact or estimated loss of revenue at this time.



GUAM ENVIRONMENTAL PROTECTION AGENCY • AHENSIAN PRUTEKSIÓN LINA'LA' GUÅHAN
LOURDES A. LEON GUERRERO • GOVERNOR OF GUAM | JOSHUA E. TINORIO • LIEUTENANT GOVERNOR OF GUAM
MICHELLE C. R. LASTIMOZA • ADMINISTRATOR

ADMINISTRATOR'S DETERMINATION COMPLIANCE WITH ECONOMIC IMPACT STATEMENT REQUIREMENTS OF THE ADMINISTRATIVE ADJUDICATION LAW (AAL)

AN ACT TO ADD A NEW § 51104(h) TO ARTICLE 1, CHAPTER 51, DIVISION 2, Title 10, GUAM CODE ANNOTATED, TO REPEAL § 23104(D)(5), AND ADD A NEW § 23104.1 TO ALL OF CHAPTER 23, DIVISION 4, TITLE 22 OF THE GUAM ADMINISTRATIVE RULES AND REGULATIONS RELATIVE TO EXPANDING LIMITED EXEMPTIONS FROM PERMITTING REQUIREMENTS FOR SMALL-SCALE, ON-SITE COMPOSTING ACTIVITIES.

Impact on Guam EPA: Reduced Permit Revenue

- Fewer composting permits lead to decreased income for the Guam Environmental Protection Agency (EPA). Composting permits are rarely applied for at \$100 for five years—only large-scale and one small-scale permit have been issued. Since no businesses, farms, or community gardens have sought these permits, exempting small-scale composting is unlikely to impact revenue significantly. The benefits of diverting organic waste from landfills, such as reducing methane emissions and extending landfill capacity, outweigh any potential revenue losses for the Guam EPA.

Public Education and Compliance Efforts

- With the introduction of expanded exemptions, the Guam Environmental Protection Agency (EPA) may need to invest in public awareness campaigns to promote compliance and best practices for composting among the newly exempted entities. Proper education and enforcement will be crucial in preventing contamination, odors, and other unintended environmental consequences.

Impact on Businesses & Community

- **Cost Savings:** Restaurants, grocery stores, hotels, and apartment buildings can compost on-site, eliminating permit fees and reducing waste disposal costs.
- **Agricultural Benefits:** Farmers gain access to free compost, which lowers fertilizer expenses and enhances soil health.
- **Community:** Schools and community gardens can compost at no cost, promoting sustainability and providing hands-on learning. This practice also fosters community engagement, enhancing food security and green spaces.



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ALL LIVING THINGS OF THE EARTH ARE ONE • MANUNU TODU I MANLĀLĀLA'

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